

Message Text

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ACTION ACDA-19

INFO OCT-01 ISO-00 AEC-11 AF-10 ARA-16 CIAE-00 DODE-00

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FM USMISSION GENEVA

TO SECSTATE WASHDC 5247

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY OTTAWA

AMEMBASSY TOKYO

USMISSION USUN

USMISSION NATO

USMISSION IAEA VIENNA

C O N F I D E N T I A L GENEVA 2432

DISTO

EO 11652 GDS

TAGS PARM

SUBJ CCD ENLARGEMENT: FIRST WEEK'S SOUNDINGS

1. SUMMARY: DURING FIRST WEEK OF CURRENT CCD SESSION, WE HAVE OUTLINED US APPROACH TO CCD ENLARGEMENT IN CONSULTATIONS WITH SOVIET CO-CHAIRMAN, WITH WESTERN CCD GROUP, WITH FRG MISSION OFFICER AND, INFORMALLY, WITH KEY NON-ALIGNED DELS. WE HAVE ENCOUNTERED NO OBJECTION TO OUR PLANNED COURSE OF ACTION, AND NON-ALIGNED REPS HAVE SEEMED RELIEVED TO LEARN THAT US, AND PRESUMABLY SOVS, WILL NOT FOLLOW 1969 ENLARGEMENT PROCEDURE AND WILL INSTEAD DEFER SEATING OF NEW MEMBERS UNTIL AFTER
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SLATE IS ENDORSED BY GA. MOST OF DELS CONTACTED AGREED WITH OUR

PREFERENCE FOR ADDING NO MORE THAN THREE NON-ALIGNED STATES TO BALANCE THE TWO GERMANIES, ALTHOUGH THERE HAVE BEEN REPORTS THAT SOME NON-ALIGNED FAVOR ADDING FOUR. (IN ALL THESE CONTACTS WE'VE REFRAINED FROM INDICATING ANY SPECIFIC US CHOICES PENDING FURTHER CONSULTATIONS WITH SOV CO-CHAIRMAN.) NON-ALIGNED (WHO DISCUSSED ENLARGEMENT ISSUE AT APRIL 17 CAUCUS SEEM TO ANTICIPATE LITTLE DIFFICULTY IN REACHING CONSENSUS ON A NEW MEMBERSHIP SLATE. SOME OF THEM FEEL, HOWEVER, THAT ISSUE OF CCD'S STRUCTURE AND ORGANIZATION (I.E. CO-CHAIRMANSHIP) MIGHT ALSO HAVE TO BE DEALT WITH. WE HAVE ARGUED AGAINST RAISING THE ORGANIZATION ISSUE AT THIS TIME. FRG MISSION HERE, WHICH HAS ALSO BEEN SOUNDING OUT NON-ALIGNED, INFORMED US THAT FRG WILL PROBABLY APPLY FORMALLY FOR MEMBERSHIP EARLY NEXT MONTH AND PLANS TO DISCUSS ITS CANDIDACY AT FORTHCOMING NATO DISARMAMENT EXPERTS MEETING, AS WELL AS AT NAC. END SUMMARY.

2. IN ADDITION TO OUR EXCHANGES ON SUBJECT OF CCD ENLARGEMENT WITH THE SOVIET CO-CHAIRMAN AND WITH THE WESTERN CCD GROUP (GENEVA 2369 AND 2370), WE HAVE CONSULTED WITH FRG COUNSELOR (WALLAU) WHO COVERS CCD AFFAIRS. US DELOFF TOLD WALLAU APRIL 17 THAT WE ARE PREPARED TO SUPPORT ACTIVELY FRG'S APPLICATION FOR MEMBERSHIP, THAT WE ACCEPTED FACT THAT IT WOULD ALMOST CERTAINLY BE NECESSARY TO ADMIT GDR AND SMALL NUMBER (IDEALLY THREE) NON-ALIGNED STATES AT SAME TIME, AND THAT WE HOPED TO DEVELOP CONSENSUS AT CCD THIS YEAR ON SUCH A SLATE OF NEW MEMBERS WHO WOULD NOT TAKE THEIR SEATS UNTIL AFTER SLATE WAS ENDORSED AT NEXT GA. WALLAU EXPRESSED APPRECIATION FOR THIS INFORMATION AND INDICATED THAT OUR APPROACH SEEMED SENSIBLE TO HIM. HE STATED THAT BONN HAD NOT YET MADE A DECISION AS TO PRECISE TIMING OF MEMBERSHIP APPLICATION, BUT HE PERSONALLY THOUGHT FRG WOULD APPLY IN EARLY MAY. WALLAU ALSO TOLD US THAT FRG INTENDS TO DISCUSS THE MATTER OF THEIR APPLICATION AT THE FORTHCOMING SPRING MEETING OF NATO DISARMAMENT EXPERTS IN BRUSSELS AS WELL AS AT NAC ON DATE YET TO BE DETERMINED.

4. WALLAU SAID THAT IN MEANTIME HE AND AMB HERBST (FRG PER REP) HAD SOUNDED OUT NUMBER OF KEY NON-ALIGNED CCD MEMBERS DURING PAST TWO WEEKS AND HE CITED MEXICANS, SWEDES, YUGOSLAVS AND MOROCCANS IN THIS CONNECTION. ACCORDING TO WALLAU, NONE OF THESE DELS WAS OPPOSED TO ADMISSION OF FRG (ALONG WITH GDR) AND, AS

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EXPECTED, THEY WERE MOST INTERESTED IN QUESTION OF WHICH NON-ALIGNED STATES WOULD BE ADDED FOR BALANCE. WALLAU OBSERVED THAT MANY NON-ALIGNED SEEMED CONCERNED THAT CO-CHAIRMEN MIGHT REPEAT 1969 ENLARGEMENT PROCEDURE AND HE EXPECTED THEY WOULD BE CONSIDERABLY RELIEVED TO HEAR THAT US DID NOT INTEND TO HAVE NEW MEMBERS TAKE THEIR SEATS UNTIL AFTER GA ENDORSEMENT. WALLAU SAID THAT SWEDES, YUGOSLAVS AND MOROCCANS HAD EXPRESSED VIEW THAT ENLARGEMENT OF CCD MIGHT ALSO RAISE QUESTION OF RESTRUCTURING

AND DEMOCRATIZING THE COMMITTEE, SUCH AS BY ELIMINATING THE CO-CHAIRMANSHIP. IN ANSWER TO DIRECT QUESTION FROM WALLAU, MIHAJLOVIC (YUGOSLAVIA) REPORTEDLY SAID THAT WHILE YUGOSLAVS WERE INTERESTED IN SUCH A RESTRUCTURING THEY WOULD PROBABLY NOT MAKE IT A PRECONDITION TO AGREEING TO ADMISSION OF FRG AND OTHER NEW MEMBERS. WALLAU SAID HE ALSO GOT IMPRESSION FROM HIS CONTACTS THAT THERE WAS SOME INTEREST IN ADDING FOUR NON-ALIGNED MEMBERS SO AS TO GIVE NON-ALIGNED GROUP SAME NUMBER OF SEATS ON CCD (16) AS WERE HELD BY ALLIED AND WARSAW PACT COUNTRIES COMBINED.

5. AMB MARTIN (US CCD REP) LEARNED FROM AMB EL-ERIAN (EGYPT) THAT SUBJECT OF CCD ENLARGEMENT HAD COME UP AT MEETING OF NON-ALIGNED CCD REPS APRIL 17 EL-ERIAN SAID HE HIMSELF HAD TAKEN NON-COMMITTAL ATTITUDE PENDING FURTHER STUDY BUT SEVERAL DELS HAD SPOKEN IN TERMS OF ADDING TWO GERMANIES PLUS THREE NON-ALIGNED. HE SAID NUMBER OF REPS EXPRESSED HOPE AT MEETING THAT ENLARGEMENT COULD BE ACCOMPLISHED WITHOUT CHANGING CHARACTER OF CCD BY ADDING TOO MANY NEW MEMBERS. EL-ERIAN SAID PERU AND INDONESIA HAD BEEN MENTIONED AS POTENTIAL CANDIDATES BUT THAT THE DISCUSSION HAD REMAINED PRELIMINARY IN NATURE AND NO CONCLUSIONS WERE REACHED. SIMILARLY, AMB MISHRA (INDIA) TOLD MARTIN THAT NON-ALIGNED WERE LIKELY TO FAVOR ADMITTING TWO GERMANIES PLUS THREE OTHER COUNTRIES -- ONE ASIAN, ONE AFRICAN, AND ONE LATIN AMERICAN. BOTH EL-ERIAN AND MISHRA MENTIONED THAT IT WAS LIKELY THAT NON-ALIGNED MIGHT PROPOSE ORGANIZATIONAL CHANGES IN CONNECTION WITH ENLARGEMENT. AMB MARTIN STRESSED TO BOTH THAT WE DOUBTED THIS WAS APPROPRIATE TIME FOR RAISING QUESTIONS CONCERNING CCD ORGANIZATION.

6. MARIN (MEXICO) TOLD MARTIN THAT AMB GARCIA ROBLES (MEXICAN CCD REP) AGREED WITH OUR VIEW THAT NO MORE THAN FIVE ADDITIONAL MEMBERS SHOULD BE ADMITTED AT THIS TIME. MARIN SAID MEXICAN DEL WAS INCLINED TO SUPPORT PERU'S CANDIDACY (GENEVA 2391) BUT THAT

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IT WOULD NOT RAISE OBJECTIONS TO ANY OTHER LA CANDIDATE THAT MIGHT COME FORWARD. AMB CLARK (NIGERIA), IN CONVERSATION WITH AMB MARTIN, ALSO RAISED NO OBJECTION TO LIMITING ADDITIONAL NON-ALIGNED MEMBERSHIP TO THREE COUNTRIES. CLARK, HOWEVER, AVOIDED COMMITTING HIMSELF ON POSSIBLE CANDIDATE FROM AFRICA, SAYING THAT AS CHAIRMAN OF THE ORGANIZATION OF AFRICAN STATES, NIGERIA SHOULD REMAIN IMPARTIAL. NEITHER MARIN NOR CLARK RAISED SUBJECT OF POSSIBLE RESTRUCTURING OF CCD IN THESE CONVERSATIONS. DALE

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